Stormwater Utility Formation Public Hearing

Administrator Jeffrey Sturgell June 22, 2009

Overview

- Town Ordinance Chapter 35—Municipal Stormwater Utility
- Credit Policy
- Billing Policy
- Rate Discussion

Chapter 35—Municipal Stormwater Utility Findings and Establishment

- Need in the Town for the management of stormwater
- Need in the Town for an additional revenue source to meet Department of Natural Resources (DNR) mandates for stormwater particulate reduction
- Chapter 35 establishes the Stormwater Utility

Chapter 35—Municipal Stormwater Utility Governing Body

- Town Board will serve as governing body
- Town Chairman will serve as President of the Commission and Town Supervisors as Commissioners
- Community Development Director will serve as the Administering Authority

Chapter 35—Municipal Stormwater Utility Basis of Charge

- Equivalent Residential Unit (ERU) computed average of the impervious surface for a single-family home in the municipality
- Typically includes the roofs, patios, and driveways
- Current calculations place the Town of Menasha ERU at 4,177 square feet

Chapter 35—Municipal Stormwater Utility Customer Classes

- All customers will be assigned to one of five classes:
 - (a) Residential, Single-Family
 - (b) Residential, Two-Four Family (including duplexes, condos up to 4 units, and mobile homes)
 - (c) Residential, Multi-Family (including condos greater than 4 units)
 - (d) Non-Residential
 - (e) Undeveloped

Charge Formulas

- All classes will be assigned a charge formula:
- (a) Residential, Single-Family
- (b) Residential, Two-Four Family
- (c) Residential, Multi-Family
- (d) Non-Residential
- (e) Undeveloped

1.00 ERU fee
0.66 ERU fee per dwelling unit
0.50 ERU fee per dwelling unit
1.00 ERU fee x imperv. area / 4,177 sq ft
0.25 ERU per parcel

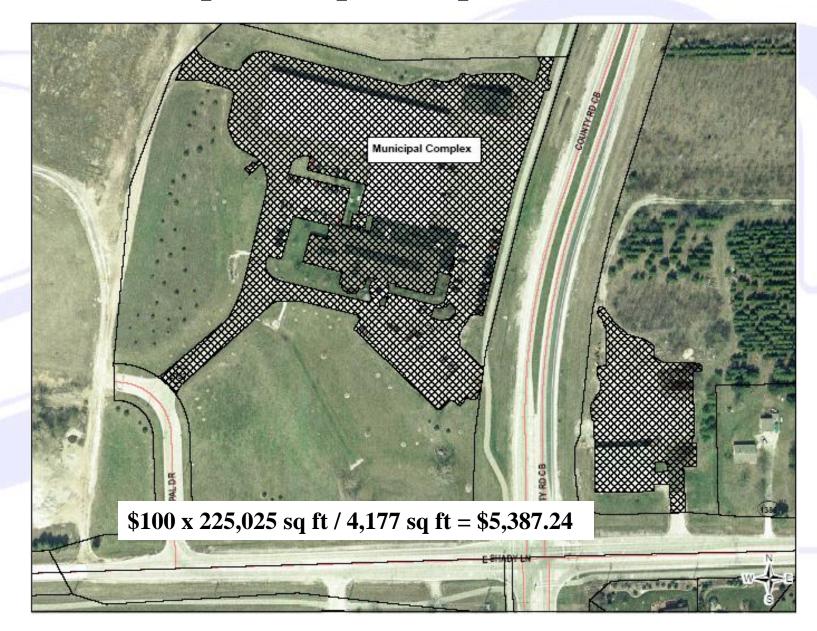
Charge Formula Examples

- If the ERU fee is \$100 (per year):
 - Residential Single-Family would be \$100 1.00 ERU per dwelling unit x \$100 = \$100 per dwelling unit
 - Residential Two-Four Family would be \$66 0.66 ERU per dwelling unit x \$100 = \$66 per dwelling unit
 - Residential Multi-Family would be \$50 0.50 ERU per dwelling unit x \$100 = \$50 per dwelling unit
 - Undeveloped parcel would be \$25 0.25 ERU per parcel x \$100 = \$25 per parcel

Charge Formula Examples

- If the ERU fee is \$100:
 - If a non-residential parcel has 20,000 sq ft of impervious surface then the fee would be \$478.80 \$100 x 20,000 sq ft / 4,177 sq ft = \$478.80

Municipal Complex Impervious Surface



Chapter 35—Municipal Stormwater Utility Credits and Adjustments

- Non-residential customers can apply for credits and/or adjustments
- Specific credit policy will be adopted by resolution
- Proposed credit policy will be discussed later in more detail

Chapter 35—Municipal Stormwater Utility Method of Appeal

• If property owners are not satisfied with decisions on credits and/or adjustments they can appeal to the Director of Community Development

• Next and final appeal is to the Stormwater Commission

Chapter 35—Municipal Stormwater Utility Finances

• A separate Enterprise Fund will be established for all Stormwater Utility finances

• All financial activity must abide by Town Ordinance Chapter 16 Finance

Chapter 35—Municipal Stormwater Utility Billing and Collection

- Town Finance Department will serve as the collection agency for the Stormwater Utility
- Specific billing policy will be adopted by resolution
- Proposed billing policy will be discussed later in more detail

Chapter 35—Municipal Stormwater Utility Assessment Authority and Effective Date

- The Stormwater Utility will have authority to impose special assessments as necessary
- The Stormwater Utility would go into effect on August 3, 2009

Chapter 35—Municipal Stormwater Utility Fiscal Notes

- All stormwater assets will be transferred from the Town to the Stormwater Utility
- Debt service liability for the Palisades Pond project and the 2008 Stormwater borrowing will be transferred to Stormwater Utility
- Stormwater Utility will repay Town for past payments of the Palisades Pond project and the 2008 Stormwater borrowing

Chapter 35—Municipal Stormwater Utility Fiscal Notes continued

• Operating expenses for the Stormwater Utility would officially begin on August 3, 2009—the Town will loan the Utility money until such time as repayment can be made

• Utility billing of ERU charges would begin January 1, 2010

• Stormwater Utility Commission meetings would begin in August and occur at 5:30 pm on nights of regularly scheduled meetings

Proposed Credit Policy

Credit Policy

- There will be two (2) types of credits:
 - Reducing Runoff Flow Rate (quantity)
 - Particulate Reduction (quality)
- For non-residential customers only
- Maximum total credit is 80%

Credit Policy Reducing Flow Rate

- Reducing Flow Rate Credit will be granted in four (4) tiers (up to a maximum of 55%):
 - First tier—Peak discharge of developed parcel is less than peak discharge prior to development—credit of 10%
 - Second tier—Peak discharge from a 3.9-inch, 24-hour storm is less than 0.40 cfs per acre—additional 15% credit
 - Third tier—Peak discharge from a 3.9-inch, 24-hour storm is less than 0.30 cfs per acre—additional 15% credit
 - Fourth tier—Peak discharge from a 3.9-inch, 24-hour storm is less than 0.15 cfs per acre—additional 15% credit

Credit Policy Reducing Flow Rate Example

- Town of Menasha Municipal Complex:
 - Peak discharge prior to development: 1.13 cfs per acre
 Peak discharge after development: 0.80 cfs per acre
- Town qualifies for the First tier (10%) credit

Credit Policy Improving Water Quality

• Improving Water Quality Credit will be granted in two (2) tiers (up to a maximum of 25%)

• First tier—Reducing Total Suspended Solids (TSS) in stormwater by 40-79%--credit of 12.5%

 Second tier—Reducing Total Suspended Solids (TSS) in stormwater by 80% or more—additional 12.5%

Proposed Billing Policy

Billing Policy

- Finance Department serves as collection agency
- Stormwater charges will be combined on same bill as water and sewer charges
- The stormwater bill will be mailed to the utility bill recipient—the recipient is expected to pay the bill; however the property owner is ultimately responsible for the stormwater charge

Billing Policy

- Delinquency collection will follow same procedures and penalties as the water and sewer bills
- Final interpretation of the policy is left to the discretion of the Finance Director

Rate Discussion

Rate Discussion Revenues

Total revenue potentially generated without credits/adjustments:

Estimated credits if quarry parcels receive full 80% credits:

Estimated additional credits/ adjustments for other parcels:

Total revenue potentially generated with credits/adjustments:

\$1,751,517.77

(\$154,194.75)

(\$100,000.00)

\$1,497,323.02

Rate Discussion Expenditure Assumptions

- a) Town will transfer remaining debt service liability for 2004 Palisades pond borrowing and 2008 Stormwater borrowing to the Stormwater Utility
- b) Town will require repayment of debt service for Palisades pond borrowing and 2008 Stormwater debt payments from the Stormwater Utility
- c) One (1) new full-time employee and one (1) seasonal staff will be added
- d) One (1) ³/₄ quarter ton pickup will be added

Rate Discussion Expenditures

Total projected expenditures: Revenue from Drainage Review fees: Revenue from Erosion Permit fees: Total net expenditures: \$1,505,537.52 (\$8,000.00) (\$5,000.00) **\$1,492,537.52**

• Estimated Budget Totals: With \$100 ERU fee the estimated revenues are: Estimated expenditures are:

\$1,497,323.02 \$1,492,537.52

Annual Local Stormwater Fees

\$110 • Village of Kimberly • City of Appleton \$108 Proposed fee • Town of Menasha \$100 Town of Harrison \$96 (Garners Creek Utility) \$65 • City of Menasha \$60 • Town of Greenville \$56 City of Neenah Town of Grand Chute \$48 \$40 • City of Oshkosh

Questions?